

From: ACUS Information nfo@acus.gov
Subject: FW: In t a Comments of US Inventor Inc. In Response to the Request for Comment Regard ng the Adm n strat ve Conference of the Un ted States ("ACUS") Sma C a ms Patent Court Study.
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From: D rk Toms n [REDACTED]
Sent: Fr day, August 26, 2022 9:45 PM
To: ACUS Informat on <nfo@acus.gov>
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I. Introduction

US Inventor s non-profit 501 (c) 4. S nce 2013, US Inventor has advocated for strong patent protect on and strong patent r ghts for sma bus nesses and startups, and nventors. W th 80,0000 members nat onw de, we are a trusted organ zat on regard ng advocacy for protect on of the nventor and ts ent ty. For near y a decade, we have worked w th startups and nventors who have been v ct m zed by the US Patent system. It s our goa to protect these sma startups and ent tes from nfr ngement and corrupt on of the patent system.

II. Background Informat on

To proper y address the ACUS' request for v ews, nformat on, and data on a aspects of a potent a court or proceed ng for sma ent ty patent c a ms and ts mpacts, we must first address the arger prob ems that harm sma ent tes.

Sma Ent tes

Most p oneer ng nvent ons are nvented and patented by sma ent tes, and these nvent ons are most often nfr nged upon and mass ve y commerc a zed by very arge mu t nat ona corporat ons. Th s means that most sma ent tes do not have sma c a ms – they have huge c a ms. For sma ent tes, the cost and comp ex ty of a patent awsu t s an unsurmountab e barr er to defend ng the r r ghts. The ack of money can cause a sma ent ty to cense a patent that they do not nfr nge just to stop the huge ega fees. But the s ze of a c a m has no re at onsh p to whether a sma ent ty has m ons of do ars to defend the r patent r ghts.

Faed Patent System

eBay v. MercExchange
In 2006, the Supreme Court n eBay v. MercExchange created a pub c nterest test to determ ne f n junct ve re ef shou d be granted. The eBay pub c nterest test requ res the patent ho der to have a product on the market w th the manufactur ng and d str but on power to rep ace the nfr nger. When a patented nvent on of a sma ent ty s nfr nged by a huge corporat on, the nfr nger's deep pockets, ex st ng eng neer ng, market ng and d str but on capab tes mass ve y commerc a ze the nvent on and take the market eav ng the sma ent ty unab e to compete and out of bus ness. Once out of bus ness, the sma ent ty cannot surv ve the eBay pub c nterest test because they do not have a product on the market.

Patent Tra and Appea Board

In 2011, the Amer ca Invents Act created an adm n strat ve tr buna ca ed the Patent Tra and Appea Board (PTAB). The PTAB cons ts of government awyers ca ed Adm n strat ve Patent Judges (APJ). These judges are hand-p cked to adjud cate patent va d ty rev ews, wh ch are pet t oned by most y arge corporat ons aga nst sma ent tes. APJs work w th n the USPTO to nva date the same patents a persona property r ght that were just ssued by the patent exam ners, who a so work w th n the USPTO.

Patents targeted for nva dat on at the PTAB are those w th s gn ficant commerc a va ue. They are nvented and owned by sma ent tes who n pursu t of the r Amer can dream conce ved t, nvented t, and protected t w th a patent granted by the USPTO, and then attempted to commerc a ze t.

But tte d d the nventor know, the patent protect on that they worked so hard to obta n, the patent protect on that was ssued by the USPTO, s a so patent protect on that can be eas y dec ared nva d at the USPTO's PTAB for reasons wh ch were (or shou d have been) addressed dur ng patent exam nat on.

The USPTO D rector, who runs both patent exam nat on (creat ng patents) and the PTAB (destroy ng patents) has d ctator a power to both create and destroy the most mportant persona property r ght n the Un ted States.

The PTAB s an adm n strat ve tr buna n the Execut ve branch of government, not an Art ce III court. Yet, they take persona property r ghts w thout a jury and w thout due process of aw.

The vast major ty of the APJs have tte or no pract ca exper ence n the fie d of the r techn ca undergraduate degree and n many cases, have no exper ence n the technology of the patents they nva date. Yet, they destroy 84% of the patents they rev ew.

The PTAB's 84% des tuc on ra e defies he very purpose of wha he PTAB was mean o solve. The PTAB was mn emed o

The PTAB's 67% destruction rate is the very purpose of what the PTAB was meant to solve. The PTAB was implemented to protect small entities and provide a faster and less costly way to resolve disputes whether the small entity is the patent holder or the accused infringer.

However, the PTAB has failed small entities. PTAB reviews can add three or more years to litigation and add at least \$500,000 dollars of costs. Because there are no standing requirements, anyone can challenge a patent even if they will never be the subject of litigation. There are no limits to the number of PTAB reviews that can be filed. Many small entities have been overwhelmed by dozens of PTAB reviews filed by multiple huge corporations and their proxies.

Alice v. CLS Bank

35 USC 101 states "Whoever invents or discovers any new and useful process, machine, manufacture, or composition of matter, or any new and useful improvement thereof, may obtain a patent therefor, subject to the conditions and requirements of this title."

In 2014, the Supreme Court in *Alice v. CLS Bank* unleashed a demon creating an exception to the word "any" called an abstract idea. This means that abstract ideas are not patent eligible. But they did not define what an abstract idea is.

This has left the USPTO and the lower courts grasping for a meaning of abstract idea and in the struggle, trial courts invalidate around 67% of patents challenged as abstract ideas, and the USPTO fails to grant a huge number of patents that should be granted.

Summary

Between the PTAB, *Alice* and eBay, which allowed proportionally harm small entities over large corporations, patents are almost entirely in the hands of a small entity.

Since patents are often the only asset that a small entity can capitalize to attract investment, especially at the earliest stages of development, early-stage funding of startups has migrated from the U.S. to Shenzhen, China. This is now a national security crisis and must be resolved.

III. Comments in response to solicited topics

1. The Focus Should be Small Entities, not Small Claims.

Patent infringement litigation is among the most expensive and complicated litigation in the U.S. Teams of lawyers, mostly working for accused infringers, run costs into the millions of dollars. Often dozens of motions are filed that must be answered, and a single case can have several appeals to the Court of Appeals for the Federal Circuit (CAFC). Cases can take ten years to fully resolve.

Due to the high costs, extremely long pendency, and the high chance that the patents will be invalidated in the PTAB or as an abstract idea, and because injunctions are no longer available for most small entities, very few law firms will take a case on a contingent fee basis. This means that small entities need millions of dollars to defend their rights. Small entities, whether the patent holder or the accused infringer, cannot shoulder the financial burden.

As so, small entities often invent pioneering technologies. These inventions are knocked off by huge corporations that massively commercialize them and run the small entity out of business. This means that many small entities do not have small claims, but they still cannot afford the millions of dollars to defend their rights.

Therefore, a small claims court is not a practical solution, and any new process must focus on the size of the entity rather than the size of the claim.

The infringer lobby has repeatedly pushed a narrative that small entities are the target of patent lawsuits. If this is indeed the case, then small entity defendants must also be considered in any solution.

2. It must be an Article III court, not an Administrative Tribunal. As we have witnessed through the PTAB's excessively high invalidation rates and their focus on invalidating small entity patents on the request of huge multinational corporations, administrative tribunals do not work. This is because the PTAB violates core Constitutional constructs of due process and separation of powers. An administrative tribunal cannot adjudicate patent litigation cases for the same reasons.

That leaves Article III courts. However, as we have found in the CAFC, the concentration of adjudicative power in a few judges can lead to a dangerously unbalanced court. Over the years, a large number of anti-patent judges have been put on the CAFC. These judges have repeatedly and unfairly decided cases against small entities and for huge multinational corporations. This could not happen if patent appeals were distributed across appellate courts.

The CAFC has demonstrated that it will override sound judges on venue transferring cases to the headquarters of the infringer. This practice will prohibitively raise costs for small entities because they will need to travel, take excessive time off work and hire local counsel in courtrooms often thousands of miles away. If a separate Article III court is created to hear small entity cases, those small entities not near that court will have the same disproportionate cost increase.

Small entities must be able to file lawsuits in the courthouse nearest to them.

The solution is to create small entity rules in the Federal Rules of Civil Procedure (FRCP) that Article III courts must follow upon request by either party if that party is a small entity. This allows a small entity to file suit in the federal district court most convenient to the small entity.

3. Small Entity Quotas

To qualify as small entity, the individual or business' revenue must be no more than 500MM and 499 employees.

Upon request by either party, the small entity FRCP rules must be followed by the Article III court.

4. Motion Practice Limits

Excessive motion practice is common in patent cases. Largely this practice is intended to drive up costs for the party least able to afford the cost increase.

Therefore, limiting the number of motions each party can file is important. Limiting the number of motions forces each party to consider the importance of the motions so that it files only those motions that have a material effect on the adjudication of the case. Frivolous motions are avoided by this limit.

5. Motion Practice Limits

PTAB reviews must be optional for small entity patent holders. If the PTAB becomes a farce, many will accept the PTAB adjudication. If it remains as it is now (corrupt) many will not accept a PTAB review.

6. Injunction is the Default Remedy

Injunction is the default remedy. As a case moves to its final trial date, each party earns the risks related to infringement and validity. In nearly all cases, when the parties are anticipating an injunction, a settlement occurs before trial. This will increase the opportunity of settlement prior to trial thereby eliminating the costs of trial.

Injunction is the market value for the infringement because damages would be negotiated in a free market by willing buyer and a willing seller.

In cases where the practice on the patents do not allow for injunction or in cases where the patent holder does not request injunction, disgorgement of all profits must be the remedy for past infringement and rules of thumb should be established for ongoing licensing fees.

Reestablishment of injunction is not only keeps with the Constitution's construction of a patent solely as an "exclusive Right", but it also eliminates all the costs incurred by litigation damages, which can match or exceed infringement litigation and are impossible for small entities to afford.

US Inventor appreciates the opportunity to provide these comments. We thank ACUS for its time and attention to this matter. We are available for additional discussion and look forward to assisting further.

Sincerely,
Derek Tomsen, husband of Inventor

