

### Administrative Conference of the United States

# FORUM ON UNDERSERVED COMMMUNITES AND the Regulation Process

## Panel 1: Identifying Underserved Communities

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TRANSCRIPT (Not Reviewed for Errors)

#### Panelists

Danielle Y. Conley, Deputy Counsel to the President, Office of the White House Counsel

K. Sabeel Rahman, Senior Counsel to the Administrator, Office of Information and Regulatory Affairs

Lee Rainie, Director of Internet and Technology Research, Pew Research Center

William M. Yeatman, Research Fellow, Cato Institute

#### Moderator

Adam White, Co-Executive Director, The C. Boyden Gray Center for the Study of the Administrative State, George Mason University Antonin Scalia Law School; Public Member, Administrative Conference of the United States

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1	(Beginning of Video Recording.)
2	MR. WEINER: Good afternoon, I'm Matt
3	Weiner, the acting chairman vice-chairman
4	and executive director of the
5	Administrative Conference of the United
6	States or just ACUS for short. Thank you
7	very much for joining us.
8	One of the President's first actions
9	upon taking office was to issue Executive
10	Order 13985 titled Advancing Racial Equality
11	and Support for Underserved Communities
12	Through the Federal Government. The order
13	calls on federal agencies to adopt a
14	systematic approach to embedding fairness for
15	these communities in their decision-making
16	processes.
17	This forum will address an important
18	component of that mandate, and that is the
19	participation of historically underserved
20	groups in the decision-making processes,
21	including rule making and adjudication of
22	federal agencies in carrying out their
23	regulatory programs.
24	ACUS is pleased and honored to sponsor
25	a forum on so important of a topic. We do so

1 in furtherance of our statutory mission first to, and I quote, "arrange for the cooperative 2 3 exchange of information among federal agencies assisted by outside experts to the 4 5 end that regulatory activities may be carried out expeditiously in the public interest. 6 7 And second, to promote more effective participation in the rule making process." 8 9 Perhaps the most important objective 10 of this forum is to help agencies carry out 11 their obligations under the executive order. 12 It will not yield recommendations, let alone 13 compliance guidelines, but it will, I am 14 confident, help inform the answers agencies 15 give to the questions that the executive 16 order requires them to consider. 17 That includes the question of today's panel -- which communities have been 18 19 historically underserved by agency processes for regulatory policy making? 20 21 Before we turn to the panel, I'd like 22 to thank my colleagues Mark Thompson for 23 planning this forum and (inaudible) and 24 Jeremy Grayboice for their very good counsel

25 along the way; our panelists and moderators

- 1 for giving us their time and expertise; and
- 2 the administration for supporting ACUS's work
- 3 in so many ways.
- 4 I'd now like to recognize Adam White,
- 5 a member of ACUS -- a public member of
- 6 ACUS -- to introduce the subject of today's
- 7 panel. And our distinguished guest -- Adam,
- 8 I'll turn it over to you with my thanks.
- 9 MR. WHITE: Thanks, Matt. Thanks to
- 10 ACUS and to all our speakers today and those
- 11 of you who have tuned in to hear this
- 12 conversation. It's a real pleasure to be
- 13 here. And I will move things right along to
- 14 the speakers that you've come to see.
- 15 I'll introduce them one at a time as
- 16 it's each person's turn to speak. We're
- 17 going to begin the conversation on
- 18 identifying underserved communities in the
- 19 regulatory process with Lee Rainie of the Pew
- 20 Research Center. Lee is the research -- Pew
- 21 Research's director of internet and
- 22 technology research. His own writing and the
- 23 writing that he leads at Pew focuses on
- 24 people's online activities and the ways in
- 25 which internet is affecting all of our lives.

1	Among his many books is the one he coauthored
2	with Bear Wellman titled Network: The New
3	Social Operating System. And Lee will kick-
4	off the conversation with a survey of the
5	current state of affairs. Lee.
6	MR. RAINIE: Thanks so much, Adam.
7	It's a delight to be here. And I'm it's a
8	special honor for Pew Research to be here
9	because we do the kind of work that we hope
10	is useful to people like you, but we don't do
11	it from a perspective of advocating for
12	anything except a social science that we hope
13	people can use.
14	When you think about underserved
15	communities, sort of obvious places to start
16	(break in audio) which is mapped in the
17	following ways by wonderful sort of
18	interactive features on this census bureau.
19	Here you can see where the percentages of
20	people in poverty are highest in the country
21	and where they're not so high.
22	And we've known forever, since the
23	dawn of civil social science research, that
24	those who are poor are less likely to be
25	engaged in civic life and less likely to be

1	sought out in furtherance of civic life.
2	Similarly, that the other part of
3	social economic reality that affects
4	regulatory processes and people's engagements
5	in civic life is educational attainment. For
6	a long time, it's been one of the strongest
7	predictors of people's willingness to be
8	participatory in the public life of their
9	communities and in their nation.
10	And here's what it looks like again.
11	Sort of quite similar. This is the
12	percentage of people who are graduated from
13	high school by the year they turn 25 in the
14	United States, and it looks pretty similar to
15	that poverty map. And again, so those are
16	geographic representation of communities that
17	probably are struggling to be involved in
18	civic processes and struggling to be reached
19	by regulatory agencies.
20	I cite those two things because
21	they're so important to understanding the
22	most important civic act that Americans
23	perform, which is voting. Pew Research does
24	a lot of work understanding both voters and
25	nonvoters. And these are data from the 2016

1 ;	and 2020	elections,	looking	at	validated
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2 voters and their participation and in the

3 processes.

4 And you can see that the nonvoter 5 population is more composed of people who have a high school diploma or less than it is 6 7 for people who have higher levels of education. It's also composed of people who 8 9 have lower levels of household income than 10 people who have higher levels of household 11 income. 12 There's a sort of similar story about 13 underserved and under-represented people in 14 the civic culture by age. Those who are 15 younger -- ages 18-29, the first stage of 16 voting -- they are not as likely to vote as 17 people who are considerably older. And since there's so much focus on race and ethnicity 18 19 in the country, I -- I displayed these data as well too. 20 21 There are ways in which obviously, the white population is still a dominant part of 22 23 the nonvoter population, but there are ways in which nonvoters are sort of 24

25 overrepresented among black Americans,

- 3 the 2020 election, but this sort of shows the
- 4 overlay of the two maps I showed before on
- 5 poverty and educational attainment to show
- 6 where voting participation is (break in
- 7 audio) slides get, the less likely it is that
- 8 people that participated in the election
- 9 process and this is by counties.
- 10 We spend a bunch of time at Pew
- 11 talking to people about why they don't vote.
- 12 And the most recent data we gathered were in
- 13 the 2018 midterms -- and this is pretty
- 14 representative of what we've heard over the
- 15 years about the reasons that people don't
- 16 vote.
- 17 So a substantial portion said they
- 18 just don't like politics. Another feels
- 19 alienated because they don't feel their vote
- 20 makes a difference. They don't see their
- 21 voice mattering in the political culture.
- 22 It's inconvenient for some. There's some
- 23 that are just not registered, and some just
- 24 don't care about who gets elected in their
- 25 area. And a portion (break in audio) vote.

1	But again, it's sort of (break in audio) the
2	people who are not (break in audio) likely to
3	be ignored, maybe by the regulatory process
4	and not invited into the regulatory process.
5	And then to sort of a final round
6	of slides really speak to what we study a lot
7	in the technology research unit at Pew we
8	look at how these new tools might be able to
9	enable civic participation in the culture.
10	But we don't find that there's much of a
11	difference between people who participate
12	digitally and people who participate in other
13	kinds of civic activities.
14	So the last time we studied this
15	really intensively was a couple of years ago,
16	so these data might be slightly out of date,
17	but in about half of Americans directly
18	participated in a civic activity in the
19	previous 12 months.
20	And we get that 48 percent by adding
21	up all the people who said yes to at least
22	one of the following six kinds of civic
23	(break in audio). 39 percent of adults
24	recently contacted a government official or
25	spoke out both online and offline again,

1 it's adding up all the yes answers to people 2 to these four basic ways that people can 3 engage directly with -- with policy makers in the policy community. 4 5 And finally, we've taken a special look at people who use the internet to do 6 7 these things. So these data, again, we're taking -- after social networking and social 8 9 media got off the ground but it's not nearly 10 the same environment now as it was (break in 11 audio) engage with it, but the number I've 12 circled there is about 39 percent of all 13 Americans have done at least one of these 14 kinds of engagement activities with political 15 officials and with official capacities. 16 And we know that the other factors 17 that are involved with civic engagement 18 relate to partisanship. The more intense 19 someone is -- cares about politics and 20 follows politics and sort of is engaged with 21 politics, the more likely they are to be 22 engaged with all kinds of rulemaking and 23 other elements of civil society. 24 This is what partisanship looks like 25 in the United States. We don't have details

1 about intensity of partisanship, but this is 2 not a bad way to sort of get a representation of sort of different communities and their 3 different -- the voices that are dominant in 4 their political cultures. 5 6 We do know that people who take the 7 time to donate to political candidates are very engaged with the political process, and 8 9 basically have oversized voices in the 10 process. And this -- this is what the 11 partisan map looks like on that. 12 We also know that news is a very 13 important component of people's engagement 14 with civic life. If they're in a robust news 15 culture, if they pay a lot of attention to 16 news, they're much more likely to be involved 17 in politics and civic life. 18 And this is what news deserts look 19 like in the United States. The red counties 20 as you can see have no newspaper in them. 21 And the yellow counties have only one 22 newspaper. And the hollowing out, 23 particularly of print journalism and local 24 newspapers, has been one of the elements of 25 change in political life in this country.

1	And now we get into my area, the
2	broadband area where there are lots of maps
3	that are generated about people having access
4	to broadband. Right now, 77 percent of
5	American adults have broadband in their home.
6	So 23 percent don't have broadband in their
7	home. And there's a big controversy about
8	what broadband means.
9	(Break in audio) with which people
10	connect actually in their real homes is not
11	nearly what the advertised speed is when they
12	buy their services.
13	And here's sort of look at the
14	connectivity portrait of Americans. About 85
15	percent of American adults now have smart
16	phones. 77 percent have broadband as I just
17	mentioned, and you can see that the other
18	side of those gaps of people who are older
19	are less likely to have the technologies.
20	People who are poorer are less likely to have
21	the technologies. And people who have
22	less lower levels of education are less
23	likely to have these technologies.
24	And sort of the final component to
25	this story is whether people actually can

- 1 feel comfortable using the technology itself.
- 2 So I think a lot of the work that the
- 3 regulatory community is thinking about
- 4 involves putting a lot more material online
- 5 and inviting people to participate in
- 6 rulemaking proceedings by online

# 7 contributions.

- 8 About 30 percent of American adults --
- 9 even though they have technology -- struggle
- 10 with it. Either they're not confident that
- 11 they can use their devices well to do what
- 12 they want to do. Or they need help if they
- 13 have a new application or a new device in
- 14 their life. And you can see here it's
- 15 particularly likely to be the case of older
- 16 Americans, poorer Americans, and less well-
- 17 educated Americans.
- 18 So that's the sort of panoramic
- 19 picture of what civic life looks like, and I
- 20 hope that's a useful starting point for this
- 21 conversation that really is so important.
- 22 Thanks a lot, Adam.
- 23 MR. WHITE: Well, thank you, Lee. I
- 24 think it is a useful starting point. And now
- 25 maybe we'll focus a bit more directly on the

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1	current administration and regulatory
2	engagement, specifically. We're very lucky
3	to be joined today by two two senior
4	officials from the Biden Administration who
5	will each offer some opening remarks of their
6	sense of this issue.
7	If I may, I think I'll begin with
8	Sabeel Rahman who serves in OIRA. Of course
9	this perhaps a little more directly involved
10	in regulation, per se, before we'll be joined
11	by Danielle Conley.
12	Sabeel Rahman is a senior counselor in
13	the White House Office of Information and
14	Regulatory Affairs which, as was mentioned at
15	the outset, under President Biden is focused
16	on ways to reform and modernize OIRA and the
17	regulatory review process more generally.
18	Sabeel previously served as president of
19	DAMOS and as an associate professor of law at
20	the Brooklyn Law School. Sabeel, thanks for
21	joining us.
22	MR. RAHMAN: Yeah, thanks Adam and
23	ACUS for having us. I'm excited to share
24	this part of this conversation with my
25	colleague Danielle who we'll hear from in a

## 1 minute.

2 So maybe I can take up Lee left us 3 off. And like I said, it's a double pleasure for me to be in ACUS as an admin law person 4 5 as Adam alluded. So grateful for this space. 6 So maybe I can zoom out a little bit 7 and lay out some of the big pieces for the 8 equity executive order and the regulatory 9 review process writ large. 10 And so, you know, the equity executive 11 order itself commits the federal government 12 to a whole of government approach and Adam 13 alluded to as well the modernizing regulatory 14 review project as well which is also part of 15 the President's day one agenda. And, you 16 know, there's been an enormous amount of 17 work. It's been a great team who's been 18 working on all of this. 19 I think there are a number of high 20 level points I want to put on the table for 21 folks to think about right at the outset. So 22 one is when we think about what it means to 23 incorporate equity into regulatory policy or 24 federal government policy, that's actually a 25 pretty broad mandate.

1	And so OMB issued a report to the
2	President a few months ago, laying out some
3	of the key prongs for this work. One of it
4	is actually developing the methodologies
5	needed to analyze equity in the first place.
6	So how do we collect the data, how do we
7	incorporate equity impacts into policy making
8	from an analytic standpoint. You know, that
9	itself is a pretty important and
10	methodologically challenging question.
11	Then there are questions around
12	actual, sort of, what would this mean in the
13	world. So one of the areas that we
14	highlighted in our OMB report, for example,
15	is the issue of burden. There are many
16	government programs, social services, that
17	are high impact, touch lots of
18	constituencies, and also don't reach a lot of
19	constituencies that they're meant to reach.
20	How do we think about the policy making
21	process, the paperwork process, the kind of
22	mechanics of administration in a way to
23	reduce those burdens and enhance access in a
24	way that centers equity.
25	A third piece I want to mention is

- 1 federal resources themselves. So when you
- 2 think about procurement or contracting,
- 3 that's another piece mentioned in the EO and
- 4 that OMB has been looking at and highlights

5 in its study.

- 6 And finally, to pick up maybe where
- 7 Lee left us off, on stakeholder engagement.
- 8 You know, I think we all know that the
- 9 challenges of civic engagement for those of
- 10 us who study this work are incredibly high.
- 11 They're perhaps even more high when it comes
- 12 to really complex, often technical matters
- 13 like regulatory policy.
- 14 And one thing that OMB report to the
- 15 President from a few months ago highlights is
- 16 the real -- the need to think about civic
- 17 engagement and stakeholder engagement not
- 18 just in a passive, open door, whoever, you
- 19 know, can file a comment on a notes and
- 20 comment docket -- great, God bless. Right?
- 21 I think it's actually the need to
- 22 think more (break in audio) who are the
- 23 communities that we're trying to reach, what
- 24 are the barriers and challenges they face in
- 25 engaging with government, and how do we

1 design modes of engagement that meet people 2 where they're at, that use technologies that 3 can be helpful in that regard, and that can imagine different processes or approaches to 4 5 engagement. 6 Right, and so that's -- those are all 7 four very big buckets. You know, happy to talk more about it as you get into the 8 9 conversation. But just want to give folks a 10 sense of sort of the scope of the executive 11 order and what it's looking like on this end. 12 MR. WHITE: (Break in audio) 13 Administration Danielle Conley. Danielle 14 serves in the White House Counsel's office as 15 deputy counsel to the President. She 16 previously served in the justice department 17 from 2015 to 2017 as Associate Deputy 18 Attorney-General. And before (break in 19 audio) she's been a partner at the law firm 20 WilmerHale, Danielle, MS. CONLEY: Thanks very much, Adam, 21 22 and very good to be with all of you this 23 afternoon. So I'll pick up where Sabeel left 24 off, and as he highlighted, President Biden

25 has expressed a clear commitment to advancing

1 equity throughout the federal government. 2 And as a part of that, he charged 3 every federal agency and all of our teams here in the White House with advancing equity 4 in all of our policy work and decision making 5 from drafting legislation to proposing a 6 7 budget to developing rules and regulations in 8 agency programs. 9 And the White House counsel's office 10 plays a crucial role in helping the structure 11 and support most of these efforts. So I lead 12 the White House counsel's office racial 13 justice and equity team, which helps support 14 agencies and the White House in advancing 15 this commitment to equity and provides advice 16 about the best ways to structure federal 17 programs and use the various levers that we 18 have available in order to advance the 19 President's agenda. 20 So as Sabeel mentioned, on day (break 21 in audio) this executive order requiring a 22 systematic approach to advancing equity and 23 embedding fairness and decision making in all 24 of the federal government's actions.

25 And in implementing the executive

- 1 order, my team has really advised agencies on
- 2 the specific ways that they can embrace and
- 3 advance principles of equity consistent with
- 4 both legal requirements and the
- 5 administration's policy objectives.
- 6 And one of the early questions that
- 7 arose was how we define underserved
- 8 communities in a way that's aligned with the
- 9 administration's commitment to advance equity
- 10 for a number of communities that have
- 11 historically experienced barriers in access
- 12 to and participation in agency policies and
- 13 programs.
- 14 And the starting point for the
- 15 understanding of underserved communities was
- 16 the order's definition of equity, which the
- 17 order broadly defined to mean "the consistent
- 18 and systematic fair, just, and impartial
- 19 treatment of all individuals, including
- 20 individuals who belong to underserved
- 21 communities that have been denied such
- 22 treatment such as Black, Latino, indigenous
- 23 and Native American people, Asian Americans
- 24 and Pacific Islanders, and other peoples of
- 25 color, the LGBTQ community, members of

1 religious minorities, people with

2 disabilities, people who live in rural areas

- 3 (break in audio) affected by persistent
- 4 poverty or inequality."
- 5 And grounded in that sort of broad

6 understanding of equity, the order goes on to

7 define underserved communities even more

8 broadly to encompass geographic communities,

9 populations that share particular (break in

10 audio) communities that have been

11 systematically denied a full opportunity to

12 participate in economic, social, and civic

13 life.

14 So from a legal perspective, one of

15 the things that -- that that definition

16 reflects is the federal government's broad

17 authority to take action to advance equity

18 for all. The order requires agencies to

19 review the full scope of their programmatic

- 20 work, and to really drill down and identify
- 21 barriers to equitable access.
- 22 And so specifically, under the order,
- 23 agencies will examine what benefits they're
- 24 delivering to the public, what current

25 pathways exist to accessing those benefits,

- 1 and what, if any, barriers exist to that --
- 2 to accessing those particular benefits.
- And as Sabeel mentioned, agencies are
  also specifically tasked with assessing their
  procurement procedures with a similar set of
  questions in mind -- who has traditionally
  had access and who's prevented from having
  access.
- 9 And based on those assessments,
- 10 agencies then have to devise specific
- 11 strategies that really are aimed at
- 12 addressing those particular barriers.
- 13 And, you know, the broad mandate of
- 14 the EO means that agencies have a broad array
- 15 of potential levers to use to advance equity,
- 16 but in light of the breadth, there's also a
- 17 very diverse set of legal questions
- 18 surrounding how you craft strategies to
- 19 address such barriers. And that's really
- 20 where our offices come in.
- 21 So just to highlight a couple of
- 22 examples that -- of the legal issues that
- 23 we've dealt with with agencies and
- 24 implementing the order. (Break in audio)
- 25 have to be cognizant of a variety of legal

- 1 principles that come into play when thinking
- 2 about how to structure programs that advance
- 3 equity -- gender equity, in particular.
- 4 So in many instances, agencies can
- 5 advance equities using race and gender tools
- 6 that if they're ultimately subject to legal
- 7 challenge, will receive extremely
- 8 differential review and those policies cover
- 9 a lot of ground under the EO. But if an
- 10 agency concludes that a program requires
- 11 making a classification that's based on race
- 12 or sex, obviously the Constitution will come
- 13 into play. And such classifications are
- 14 typically, you know, subject to a very
- 15 heightened judicial scrutiny, and so the
- 16 record that the agency develops really will
- 17 be crucial here.
- 18 As you all probably know, courts
- 19 looked at things in the record like
- 20 historical and ongoing discrimination against
- 21 a particular population as well as documented
- 22 disparities, the effectiveness of race or sex
- 23 neutral policies that could effectively cure
- 24 those disparities, the flexibility of the
- 25 governmental program that's at issue, as well

1 as a number of other factors.

2 So in addition to counseling agencies 3 on those issues, you know, agencies also in this context have to be cognizant of the 4 5 requirements of the APA when developing and issuing regulations that are designed to 6 7 advance equity. 8 So, you know, again, with all of that, 9 we've been working very closely with agencies 10 as they do this work. And they're still very 11 much actively devising their plans. 12 Under the EO, agencies were required 13 in August to submit equity assessments to the 14 assistant to the President for domestic 15 policy (break in audio) assessments. 16 Agencies are now turning to the work of developing actions to address the inequities 17 in their programs to the extent that they 18 19 exist. 20 And by January 20th, the one-year mark of the administration, all of the agencies 21 22 will submit these forward-looking action 23 plans. And I think that's where our work --24 our work will get really interesting is really working with them to provide guidance 25

1 to insure that they simultaneously pursue the

2 President's ambitious directives in this

3 space but while carefully navigating all of

4 the relevant legal considerations.

5 With that, I'll turn it back over to

6 you, Adam.

7 MR. WHITE: A very helpful overview.

8 Thanks again, Sabeel, as well, for this

9 presentation on the Administration's

10 approach.

11 Our last speaker on the panel today is

12 William Yeatman. Will is a research fellow

13 at the Cato Institute where he writes on

14 administrative law, constitutional structure,

15 and regulatory reform. And he writes widely

16 on these issues for legal journals and the

17 popular press, including the Yale Journal on

18 Regulations notice and comment blog where he

19 has a regular column on developments in the

20 Ninth Circuit. Will, thanks for joining us.

21 MR. YEATMAN: Oh, thank you -- thank

22 you so much for having me, Adam, and thank

23 you to ACUS for hearing me out today and

24 allowing me to participate. I'll be brief.

25 We're talking here -- our charge was

1 to discuss best practices when it comes to 2 identifying underserved communities. But 3 from what I've seen, agencies have employed only one practice. And here's what I'm 4 5 talking about. 6 A handful of agencies in performing 7 their equity assessments sought information from the public -- veterans, USDA, interior, 8 9 NASA, and the transportation department. All these information requests are virtually the 10 11 same. 12 What they all do is they -- they set 13 forth the definition, they take it wholesale from Executive Order 13895 of equity and 14 15 underserved communities, and then they ask the public to come forward and to (break in 16 17 audio) self-identify as a member of these 18 underserved communities pursuant to the 19 definition, verbatim, that's employed in the 20 executive order. 21 So, you know, I guess my point is the 22 ball is already rolling when it comes to 23 identifying or how agencies go about 24 identifying these underserved communities. 25 Regardless of best practices, it seems

1 as though the only practice is selfidentification by the community members 2 themselves. 3 4 I'll end on sort of a note of caution, 5 if you will, about the capaciousness of the definition of underserved community. 6 7 Danielle read it out, and if you'll note, it includes communities affected by regional 8 9 bias, religious bias, and class bias. And I 10 wonder -- to my ears, that sounds like at 11 least 85 percent of the US population. 12 So I wonder whether or not it's by 13 trying to help everyone you end up helping no one. I mean, I wonder feasibility concerns 14 15 and the like. So that's really my two cents is that, 16 17 you know, we're speaking about best practices 18 but we've seen a sort of a uniform practice 19 employed by agencies in identifying these communities, and again, I'm a little bit 20 21 uneasy with the breadth of the definition in 22 terms of feasibility. Thank you. 23 MR. WHITE: Thanks, Will. And by the 24 way, speaking of agency engagement and

25 outreach, everybody who's tuned in has the

6	But maybe before that, we'll give
7	Danielle and Sabeel an opportunity to offer
8	any sort of further thoughts they have in
9	response to what Lee and Will said, and then
10	I'll return to Will sorry, to Lee for some
11	thoughts on what we've heard so far. Sabeel,
12	Danielle anything you'd like to offer so
13	far in response to what Will or
14	MR. RAHMAN: I mean, maybe one just
15	high level thought, which is, you know, I
16	think going back to Danielle's point earlier,
17	right. I think there's sort of there are
18	two tracks in some ways to think about what
19	this executive order entails, right.
20	One is a sort of longer arc of
21	building capacity building up best
22	practices, building up sort of the
23	infrastructure and ideas needed to do this
24	work for the long haul. And the other are
25	like on some of these specific areas of
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opportunity to send questions. Please do it

as many questions as I can. I have a couple

2 through the Q and A function, and I'll get to

questions of my own, which I'll get to in a

moment.

focus, you know, mentioned in the EO and
 elsewhere.

3 And so I just mention that because I 4 think some of -- some of what we're learning 5 in this early stage of the work, you know, OMB put out an RFI, as well. We got about 6 7 499 comments back really from folks who are engaged in equity work in their own context, 8 9 sort of offering what they've learned so that we're not reinventing the wheel. 10 11 And I mention that because I think, 12 you know, part of the implementation of this 13 is that longer arc of creating best practices and new systems, you know, for the federal 14 15 government as well as the more specific 16 things that might arise in context of say 17 procurement, for example -- as Danielle 18 mentioned. You know, kind of (break in audio) focus. 19 20 And so I think, you know, we've all 21 heard the metaphor it's both a marathon and a 22 sprint, right, but that's particularly true 23 of this kind of work. So just wanted to add 24 that bit of context. 25 MR. WHITE: Thanks, Sabeel.

1 Danielle, do you have anything you'd

2 like to add so far?

3 MS. CONLEY: Yeah, I'll just add to 4 the point that William made about the -- how broad the definition of underserved 5 populations -- underserved communities is, 6 7 and, you know, we -- look, there was a lot of thought given to that, and I think, you know, 8 9 at bottom, the idea here is that (break in audio) populations of folks that in one way 10 or the other have been left behind or have 11 12 not had sort of the robust access (break in 13 audio) to make sure that we had agencies 14 really take a hard look at, you know, beyond 15 some of the -- the historical communities 16 that immediately come to mind, but to really 17 look at a broad array of communities that may not have the same education, access, and just 18

19 understanding about the services and programs

20 that the federal government provides.

21 So, yes, it is broad, but I do think,

22 you know, intentionally so to make sure

23 that -- that really all of America can truly

24 benefit from agency programs and policies.

25 MR. WHITE: Thanks, Danielle.

1 Lee, you started us off with a 2 presentation on civic engagement more 3 broadly, and now we've focused a little more directly on regulatory engagement. I'd love 4 5 to hear your thoughts on the presentations that followed you either on the 6 7 administration's approached so far or Will's 8 own concerns. 9 MR. RAINIE: Two points. The material 10 I was presenting almost seemed like the 11 mirror image of what William was talking 12 about in the sense that there were so --13 depending on how you define it, there really is so little civic engagement for -- in the 14 15 culture, and that sort of makes it -- it puts 16 a lot of the burden, I think, on the -- on 17 the professional civic engagement 18 community -- the regulators themselves -- to 19 sort of reach people where they are rather 20 than depending on people to sort of navigate 21 their pathway to them. 22 The other thing that we've spent a lot 23 of time at Pew studying that is so directly related to this is trust in the broader 24 25 culture both in trusting institutions and

- 1 interpersonal trust, which actually go hand
- 2 in hand together in interesting kinds of
- 3 ways.
- 4 So in a way, what's important about
- 5 this conversation is the degree to which it
- 6 intersects with a well-functioning society
- 7 and people thinking that their voices matter.
- 8 And the highest level of distrust in this
- 9 culture is invested in either institutions or
- 10 other people who don't see me -- who don't
- 11 understand my voice and don't understand my
- 12 circumstances.
- 13 And so there's a -- this is a big,
- 14 profound conversation. Even the slice of
- 15 life we're looking at isn't necessarily
- 16 embraced or participated in by large chunks
- 17 of the culture.
- 18 MR. WHITE: You know, the way you
- 19 phrased that last point about individuals who
- 20 are sort of outside of the process looking in
- 21 or don't even know about it and that were --
- 22 the administration is asking for them to
- 23 offer their voice so we can see them, that
- 24 actually raises a broader point that I wanted
- 25 to get to, and it's about what we've lost, as

- 1 you all see it, from the current regulatory
- 2 approach that has given rise to this need for
- 3 reform.
- 4 I guess what I'm saying, we -- civic
- 5 engagement incorporates -- actions with our
- 6 own civic institutions. Regulatory
- 7 engagement is obviously a much more specific
- 8 thing. What's lost -- what's been lost by
- 9 the absence of these underserved communities
- 10 in the regulatory process? Is it a -- I
- 11 suppose part of it is political, people's
- 12 values. Part of it is just concrete examples
- 13 of how regulation or lack of regulation
- 14 affects people's lives. Surely all manner of
- 15 things. And I'd love to hear how each of you
- 16 think this through of what's been lost by the
- 17 absence of these underserved communities.
- 18 Maybe we'll give Danielle a chance to go
- 19 first.
- 20 MS. CONLEY: Sorry, I was still muted.
- 21 It's a really interesting question. I think
- 22 for me the first thing that comes to mind
- 23 about what's lost -- it's the ability of
- 24 people in certain populations to not have
- 25 access to certain programs, whether it's

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- 1 because they weren't in full -- they didn't 2 have the education, right. They weren't 3 informed about what the program is. Maybe there was a language barrier, right? There's 4 5 documents about federal programs. Maybe they were just printed in English and what that 6 7 actually posed a barrier to certain populations receiving the benefits of those 8 9 programs. 10 And so I really look at it as -- to 11 me, what's lost is, you know, if you've got 12 federal programs that are designed to help 13 people, then you want all of the (break in audio) to understand that those programs are 14 there and the benefits that they provide. 15 16 So, I mean, I guess, from my perspective, 17 it's that simple. 18 MR. WHITE: Thanks, Danielle.
- 19 Sabeel, would you like to add
- 20 anything?
- 21 MR. RAHMAN: Yeah, I think maybe just
- 22 riffing off of that a little bit. You know,
- 23 where government is here to serve the public
- 24 at large, right, and it's hard to do that if
- 25 you're not actually -- have the mechanisms to

- 1 engage particularly folks who are underserved
- 2 or face (inaudible) barriers of various

3 kinds.

4 And you know, I think that's both on

5 an implementation kind of design appoint as

6 Danielle was saying, and on a like general

7 good government kind of having evidence to

8 inform public policy point, right.

9 Like if we want to design policy to

10 respond to public needs and sort of this type

- 11 of equity analysis and everything we're
- 12 talking about here, including the engagement
- 13 with folks directly, is all central to

14 identifying what those needs are and then

- 15 figuring out how best to meet them.
- 16 One other small example I'll give,
- 17 which just sort of similar to what Danielle
- 18 was describing is -- you know, if you think
- 19 about how do people access -- how do we help
- 20 people access those services that they might
- 21 be -- or protections that they might be

22 entitled to.

- 23 It's not just do they even know about
- 24 it, you might know about a program, but the
- 25 steps you have to go through to even like get

that benefit or protection or that service,
are might already be so much as to kind of
chill people away from that program.
And so, you know, user-based user-
based testing, for example, of form design or
of enrollment processes you know, these
are also things that we talk about in sort of
civic engagement more broadly. But also want
to kind of highlight that that type of
engagement's also pretty essential to just
(break in audio) comes to implementation.
MR. WHITE: Thanks, Sabeel.
Will, Lee do either of you have
anything to add on this point about what this
kind of outreach would add to the regulatory
process?
MR. YEATMAN: I've got one thing to
riff off what Sabeel just said regarding how
administrative burdens can engender inequity.
And I agree with 100 percent.
You know, I believe the ONB in that
report, they recommended administrative or
paperwork audits, in essence, for agencies to
conduct those in the spirit of advancing
equity.

1 I will note, however, and this perhaps gets to the difficulty of this endeavor writ 2 3 large, when agencies first undertook their equity analyses, as I understand it, they 4 5 immediately came to realize they've got a big problem-- that the government doesn't collect 6 7 demographic data regarding beneficiaries or regulative parties. I mean, they didn't have 8 9 anything to work with in terms of advancing the equity agenda. 10 11 And, I guess, what is the solution to 12 that -- it is, of course, more paperwork. 13 And so, you know, on the one hand we've got 14 administrative burdens being a source of 15 inequity. On the other hand, we've got the 16 solution to advancing equity is to impose 17 greater administrative burdens -- I mean, 18 more paperwork. So, it does, to my mind, 19 speak of sort of the implementation 20 difficulties, you know, of this project. 21 MR. WHITE: Lee? 22 MR. RAINIE: I'm going to return to 23 this point that the most despairing people 24 and the most detached in distrusting people 25 in the culture are those who feel their voice

isn't in the process and those who think the
 game is rigged. And so there's no reason to
 participate.

4 And one of the most interesting not 5 good developments in the regulatory process in recent years has been the advent of trolls 6 7 and bots. You know, there are ways now that you can jam the inboxes and jam the comment, 8 you know, functions of the regulatory process 9 10 in a way that people can see. They can see 11 that their voice, you know, is in this welter of junkie kind of stuff or, you know, cut and 12 13 paste kind of stuff. And so you lose sort of 14 citizen trust, and that's not good for 15 democracy. 16 The other part of this is just to 17 remind everybody that there's just a ton of 18 social science. That the more diverse things 19 are, the more points of view that are implied 20 by any measure of diversity you care to add, the smarter institutions and organizations 21 22 get. 23 And that's true for individuals too. 24 The bigger your social network and the more 25 diverse it is, the smarter you are in the way

1 you can navigate life better.

MR. WHITE: Thanks Lee, and, Lee, 2 3 you point out the recent problem of trolls and bots in the regulatory practice. And as 4 5 it happens, as many know, that's something that ACUS itself has been studying in recent 6 7 years, and obviously it's become a big issue. 8 Now, again, thanks to all who have 9 submitted comments or questions so far. I'll 10 get to those in just a moment. But if folks 11 will just humor me, maybe one more question 12 from me. Of course, ACUS is focused first and foremost on procedural design and 13 institutional design and thinking through how 14 these -- this approach might be instituted 15 and formalized over the course of years to 16 17 come. I wonder what the institutions would 18 look like. 19 Often times, we've seen within agencies or within administrations -- you 20 might almost call them counter-institutions, 21 22 right -- parts of an agency or an 23 administration that are sort of there 24 specifically to participate in a process, 25 whether it's Offices of Environmental Justice

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- 1 and now Offices of Equity as well, and we see
- 2 it also with things like the Small Business
- 3 Administration.

4 I mean, in some ways, was your office 5 (break in audio) and so, I guess, my question is, what's the best way to institutionalize 6 7 this in the long run? Is it creating new institutions within agencies? Is it creating 8 9 new institutions within administrations? Is 10 it looking into other parts of government for those kinds of new institutions? Is it 11 looking (break in audio) carry this out. 12 13 Lee, maybe we'll start with you this time. 14 MR. RAINIE: Wow, I'm -- maybe be way off -- off the grid here in this answer. But 15 16 it sort of starts with the internet for me in 17 the sense of thinking networked rather than 18 hierarchical or top down. It might be a 19 useful thing. 20 In the age of lots of citizen science, 21 in the age of lots of lots of peer to peer 22 patient groups that are making substantial 23 contributions to medical literature and 24 findings. In the period where sort of citizen 25

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1 based or citizen enabled budget making is taking place in a variety of communities, 2 3 sort of finding mechanisms to invite in the willing who just literally need a link or a 4 way to connect to each other to be engaged 5 with the process. 6 7 MR. WHITE: Thanks, Lee. 8 Sabeel, would you have any thoughts on 9 this? 10 MR. RAHMAN: Yeah, I mean, I think 11 there are lots of ways that this could go, and, you know, however, we were just at the 12 13 start of what I hope is a long process of figuring this out and trying this sort of 14 15 embed some of these ideas. Maybe in the spirit of your question, 16 17 Adam, one of the things that we mention in 18 our OMB study to the President a couple 19 months ago is that is actually highlighting a

20 couple of different examples of how this

21 might go, right.

- 22 So like one of the examples in the
- 23 study talks about sort of more issue --
- 24 issue-specific expertise, so we have a
- 25 customer experience team, for example, who's

1	expertise is in engaging the public to
2	talking about a minute ago. At the same time
3	we also have existing efforts that
4	(inaudible) has a participatory research
5	program to try to engage in some of those
6	types of expert and citizen expert and
7	community collaboration.
8	So there are lots of examples already,
9	right. I think part of what we're looking
10	forward to in this process is that agencies
11	are identifying their sort of one-year
12	strategic plans that Danielle mentioned is
13	sort of thinking about what are those
14	promising avenues to like explore more, do
15	more on, to that we haven't tried yet,
16	that we ought to be trying, right.
17	And I think all of us hope that this
18	would be something that becomes part of the
19	day to day practice of agencies, and I think
20	that requires a couple of different types
21	probably overlapping types of
22	institutionalization.
23	MR. WHITE: Danielle, Will do
24	either of you have anything to add on that?
25	MS. CONLEY: I'll just agree with

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1 everything that Sabeel said on that, and I do

2 think that one of things that agencies are

3 thinking about is how do we create that

4 muscle memory.

5 Like how do we embed -- a lot of them

6 are creating equity teams or have an equity

7 point person who is working with senior

8 leadership at the agency to really ask these

9 questions about various policies and programs

10 and I think, you know, the more that that

11 becomes sort of a regular day to day process,

12 you know -- we're developing a new program,

13 we're developing a new policy -- let's ask

14 these questions.

15 Who are the intended recipients? How

16 are we going to reach those intended

17 recipients? Is there anyone that we're

18 leaving behind really at the front end of the

19 policy process?

20 Hopefully, those kinds of questions

21 and that sort of assessment or analysis will

22 become embedded in everything that the

23 agencies are doing. At least, you know, that

24 is certainly our hope.

25 MR. WHITE: Thanks, Danielle.

1 Will? MR. YEATMAN: Just super brief (break 2 3 in audio) that there's civic engagement. I mean, you know, these are get out the vote 4 type efforts, time memorial, and it's just 5 really, really difficult. I mean, I'll note 6 7 this with respect to potential barriers to participating in the regulatory process, it 8 9 could not be easier to submit a comment or to 10 participate in the notice and comment 11 process. 12 I mean, if you google even around the subject matter of an important rule, it'll 13 14 take you right to the Federal Register page -- federalregister.gov -- and on the top 15 right in a big green button, it says submit 16 17 comment here. You know, it just doesn't get 18 any easier than that in today's age. 19 So I just -- I certainly aspire and hope for 100 percent civic engagement in this 20 country, but I do -- I recognize how tough it 21 22 is, and I'm not sure how much easier it can 23 be to participate in the regulatory process. 24 MR. WHITE: (inaudible) participation

25 -- let's turn to some of the audience

1 questions. At least a couple of them so far have raised questions about what this 2 3 participation would look like. I'll do my best to summarize the questions that are 4 coming in -- I apologize -- apologies in 5 advance if I butcher anybody's question. 6 7 But Grant MacIntyre, for example, he 8 points out that even if there is increased 9 outreaching and engagement with underserved 10 communities, he says the trade groups and 11 NGOs that already get visits with agency heads will surely have an outsized role on 12 13 the regulatory process while underserved populations will still be at risk of getting 14 lumped together in summaries or comments in 15 the Federal Register. 16 17 Similarly, Amit Nurang -- Amit Nurang, I'm sorry -- offers the -- a similar 18 19 question, saying that every time we add more 20 steps to the regulatory process, we get more 21 opportunity for those who are already the 22 loudest voices in the room to have their 23 outsized impact. 24 So I guess a practical matter -- how

25 do we not just promote outreach to

1 underserved communities but also give a 2 weight to their comments in a way that 3 counterweights a little bit the outsized loudest voices in the room? I already 4 5 butchered two questions. I'm sorry. 6 Lee or Danielle (inaudible) the last 7 time. Would you like to go first on this? MS. CONLEY: Sure. I mean, I 8 9 think -- I think a part of this really is 10 about -- and Sabeel touched on this 11 briefly -- about engaging stakeholders and 12 how that's one of the -- the key pieces of 13 this is ensuring that like agencies are 14 engaging stakeholders. 15 But I think we've got to look at a 16 wide variety of stake holders, and so it's 17 not just this same, you know -- the same NGOs 18 and others who get voices, you know, with 19 administrations all the time. But really 20 being thoughtful about engaging stakeholders 21 that maybe, you know, the government hasn't 22 traditionally engaged before. 23 And like really thinking through like 24 who are the populations we haven't touched 25 and who are the folks who represent those

populations -- their interests. 1 2 You know, and I do think that agencies 3 are trying to be thoughtful about that -about, you know, thinking through the various 4 5 stakeholders that they can touch to get at these various populations, but, you know, I 6 7 think it's an area where there's always room for improvement. 8 9 MR. WHITE: Sabeel? 10 MR. RAHMAN: Yeah, and I mean, I think 11 these are points well taken to us and as 12 Danielle mentioned, sort of areas to get better -- I mean, you know, if I -- if I do 13 that classic law professor thing of 14 responding to a question and then toss it 15 16 back to you all with a question. 17 But, you know, as you -- out of ACUS, your expertise is, in fact, institutional 18 19 design, and so I feel like this would be a 20 great topic for you all. 21 You know, I think we're very much 22 thinking through some of those implications 23 and tradeoffs and really looking to learn and 24 experiment as we go deeper into this work, 25 and so there -- you know, there's rarely a

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1 silver bullet perfect answer, right, about

2 what the -- what the kind of platonic process

3 ought to be.

4 It's -- my intuition is going to 5 require, again, an all of the above approach in a lot of experimenting, right, to try to 6 7 find a good balance where we're actually able to get meaningful engagement from folks 8 9 that's also meaningful to the communities 10 themselves, right. I think they're (break in audio) earlier. 11 12 MR. WHITE: Thanks, Sabeel. If you hear a noise in the background, that's the 13 14 ACUS machinery swinging into action. 15 MR. RAHMAN: Love it. That's great. MR. WHITE: So, Will, Lee -- any 16 17 thoughts on this institutional question about 18 how to not just promote engagement but also 19 to give greater weight to the voices that 20 they might not otherwise receive? 21 MR. RAINIE: I -- in thinking about the hacks that citizens do now to become 22 23 active participants in their communities --24 most dramatically, we often see this in 25 natural disasters. Just people find a way to

- pitch their voices in -- to pitch their
   hearts and souls and resources into.
   And there -- I think there might be
  - 4 ways to be opportunistic about things that
  - 5 are happening in the culture -- sort of news
- 6 flareups or things like that where the
- 7 administrative and regulatory community might
- 8 sort of pop in and sort of invite those who
- 9 are, you know, engaged at the moment to weigh
- 10 in in a way that they care about. There's
- 11 sort of a participatory way to this that
- 12 doesn't sort of fit neatly into forums, but,
- 13 you know, people would probably be engaged

14 with that.

- 15 MR. YEATMAN: I'll just add super
- 16 quick with respect to the question. You
- 17 know, any given agency is going to have the
- 18 discretion to give weight to whatever class
- 19 of comments they want to. So, you know, it's
- 20 not -- it's a matter of political will really
- 21 assuming the engagement has been had and
- 22 assuming the comments have been submitted and

23 whatnot.

- 24 MR. WHITE: There's a couple of big
- 25 picture questions in the Q and A that we've

1 touched on a little bit, but I do want to

2 focus on them squarely.

3 Steven Buckley asks for a 4 clarification -- is the term underserved seen 5 as a matter of degrees or is it seen as a binary yes no condition? 6 7 And similarly, from the outset of the 8 conversation, Courtney Rosen asked in 9 response to Sabeel's presentation -- she 10 asked how the equity order plays into this --11 how, she asks -- how can policy makers 12 actually analyze equity. 13 So could we just pan back to those one 14 more time. How should an administration --15 how should agencies and others involved in 16 the process begin by -- with a definition of -- of underserved or equity (break in 17 audio) it's a marathon and we're looking at 18 19 the longer term. 20 Surely future administrations, 21 Republican and Democrat alike, will see these 22 things in different terms over time. How do 23 you think this will play out in a change from 24 administrations, not just again partisan

25 changes, but just the natural change of a

1 regulatory trajectory over time -- these

2 questions of underserved communities and

3 equity?

4 I don't know whose turn it is to go

5 first this time. Maybe Will? Let you go

6 first this time?

7 MR. YEATMAN: To be perfectly frank, I

8 don't expect -- I think someone said

9 previously and I can't remember whom, but

10 presidencies like to put their gloss on the

11 regulatory policies, and equity is the Biden

12 administration's gloss, and a subsequent

13 president is going to put a different gloss

14 on, you know, how they go about regulatory

15 action.

16 So I fear to the extent that this is a

17 function of presidential administration,

18 it'll last for as long as Biden is president.

19 MR. WHITE: Will, let me stick with

20 you for a second and then maybe we'll go to

21 Sabeel next. I mean, surely, for reasons

22 that you identified earlier -- surely even

23 say a future Republican administration would

24 see certain communities that they believe are

25 underserved in the regulatory process --

- 1 surely they have a view of equity even if
- 2 the, you know, the term equity has become
- 3 more prominent in recent years. You don't
- 4 think really that a future Republican
- 5 administration might not want -- or might
- 6 simply cast these -- these programs in their
- 7 own terms?
- 8 MR. YEATMAN: Well, geez, Louise,
- 9 that's the worst of all worlds. I mean, that
- 10 seems to me the most cynical -- the
- 11 definition of equity and underserved
- 12 communities are so broad, so capacious that
- 13 presidents of entirely opposite political
- 14 stripes can seize this mantel and kind of
- 15 pursue business as usual for Republican or
- 16 Democratic policy.
- 17 So that's exactly what I was getting
- 18 at, I guess. That would be a wholesale
- 19 shift. I mean, if a president with different
- 20 political values used this same principle to
- 21 advance different interests, that to me isn't
- 22 indicative of long-lasting success.
- 23 MR. WHITE: I hate to sound cynical.
- 24 So Sabeel, why don't you give this one a shot
- 25 instead? Why -- first of all, the basic

1 question about how we'll go about thinking 2 the terms equity and underserved, but also, 3 you know, how you think this plays out over time. 4 5 MR. RAHMAN: Yeah, so, on that first point, Danielle very helpfully sort of 6 7 articulated, right, our broad and multidimensional definitions for equity and 8 9 underserved in the EO. 10 And I would offer -- I think that's 11 actually a very important conceptual starting 12 point, right, because it's a big country, 13 it's a big government and there are lots of many different kinds of challenges that folks 14 are facing and overlapping challenges, too, 15 16 right. 17 And so, I mean, I read that broad -- I 18 think we all see that broadness is actually 19 important to making sure we're kind of having 20 the lens needed to speak to those kind of 21 matters of public interest, matters of 22 specific need that we've been talking about 23 today. 24 So it's not trying -- it's not that you cover everything for every policy, right. 25

1 But it's that you want to make sure you are 2 not missing a set of chronic disparities or 3 challenges that might be particularly salient in one set of issues that (inaudible) -- in 4 5 one domain. And I think that leads to the other 6 7 point, too, is that, you know, I don't know 8 what the future holds; I'm not going to prognosticate. But I think, you know, a lot 9 10 of this equity work is really about good 11 government, right, in the sense that we --12 there are real, empirical, evidence-based 13 challenges, disparities, issues in the world that we all, you know, I think have a shared 14 15 interest in trying to solve. 16 And so like that's what this is about, 17 right. I think kind of taking some of the --18 sort of the present administration points 19 you're making out of it -- government has to 20 make good evidence-based policy that serves 21 (inaudible) purposes and serves the public 22 need. 23 And this is a way -- my view, at 24 least, that we do that better, right, by making sure we're actually paying attention 25

1 to things that too often are too easily

2 overlooked.

3 MR. WHITE: Danielle?

4 MS. CONLEY: I mean, I just -- I would

5 very much agree with that, especially the

6 like what is good government point. And I do

7 think that, you know, totally appreciating

8 that every president will put his or her own

9 gloss on, you know, what they want their

10 administration to focus on.

11 But I do think at bottom (break in

12 audio) and our government should be concerned

13 about insuring that the programs and the

14 benefits that the government provides really

15 are accessible to everyone who's eligible.

16 And like that should -- I mean, to

17 me -- like that at bottom should be sort of a

18 driving principle across administrations.

19 And I do think that that's how we've tried to

20 interpret this executive order, and that's

21 certainly the mission of the agencies, to

22 make sure that no one's left behind, that

23 there's not a program that, you know, people

24 from rural communities aren't getting the

25 benefit of because they don't have access to

1 it. 2 And I think -- I really do think that 3 that is something that no matter who the president will sort of transcend 4 5 administrations. 6 Now, what that looks like, obviously, 7 may be different. But I do think at bottom, it is about good government and making sure 8 that we're serving the people. 9 10 MR. WHITE: Thanks, Danielle. Lee, it 11 looks like we only have a minute left. So I 12 guess you'll get the last word on this. 13 MR. RAINIE: Well, I'll finish on 14 adding on to Danielle's point. I think that 15 larger forces in the culture are -- and in technology in particular -- aren't 16 17 necessarily political and dependent on 18 administrations. They're -- the structure of 19 organizations themselves is inevitably going 20 to (break in audio) this is an age where we 21 actually have so many more voices in the 22 public square, visible, than we've ever seen 23 before. 24 There's going to be some way that the

1	to watch, monitor, draw the data from them,
2	as Sabeel suggested, and make meaning out of
3	it in a way that doesn't necessarily require
4	people to make a comment in a comment, you
5	know, website on an agency structure.
6	The other thing that will happen is
7	that citizens themselves are just going to
8	make their voices known whether they comply
9	with the, you know, process of of
10	commenting on, you know, rules or not. And
11	so I things are going to be less
12	hierarchical, they're going to be more
13	visible, there's going to be more data.
14	I can imagine all the agencies
15	represented in the audience here are going to
16	have artificial intelligence tools that are
17	going to help them figure out who's
18	underserved or whose voice isn't yet fully in
19	the process, and so, you know, that kind of
20	stuff is going to change the nature of this
21	over time.
22	MR. WHITE: Thanks, Lee. Thanks again
23	for all of this. And apologies to those in
24	the audience who submitted questions that we
25	didn't get a chance to get to.

1 I see there's a question in there 2 about -- about the eventual nomination of an 3 OIRA administrator. Sabeel, I was looking forward to posing that question to you. I'm 4 just kidding. 5 6 But for the folks who would like to --7 whose questions we didn't reach and for all of you -- please keep in mind that this --8 9 just the first in a series of conversations that ACUS is hosting about these issues. As 10 it happens, the next one will be on November 11 12 8th at 1 o'clock P.M. The title is Sources of Reforms to Improve Engagement with 13 14 Underserved Communities. 15 So I'm looking forward to that 16 conversation myself, and I know you all are 17 too. But in the meantime, thanks again for joining us, and thanks especially to our 18 19 speakers. This brings our conversation to a 20 close. 21 MS. CONLEY: Thank you. 22 (End of Video Recording.) 23 24 25

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