



JANUARY 6, 2022

Draft statutory language proposed by the ADMINISTRATIVE CONFERENCE OF THE UNITED STATES

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## A BILL

To amend chapter \_\_\_\_ of title 28, *United States Code*, to clarify statutory access to judicial review of agency action, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. CLARIFYING STATUTORY ACCESS TO JUDI-**  
4       **CIAL REVIEW OF AGENCY ACTION.**

5       (a) RULES OF CONSTRUCTION.—(1) Chapter \_\_\_\_ of title  
6       28, *United States Code*, is amended by adding at the end  
7       the following:

8       “§ \_\_\_\_ . RULES OF CONSTRUCTION FOR STATUTES  
9       PROVIDING FOR JUDICIAL REVIEW OF AGENCY ACTION.—

10       “(a) PURPOSE; APPLICABILITY.—The purpose of  
11       this section is to promote clarity and consistency in  
12       construing various provisions of law governing ju-  
13       dicial review of agency action. Accordingly, the  
14       rules of construction in this section (1) apply to any  
15       proceeding for judicial review of agency action un-  
16       der any provision of law, whether enacted before or  
17       after the date of enactment of this section; and (2)  
18       supersede any such provision of law to the extent

1 of any inconsistency, except to the extent that the  
2 provision of law expressly exempts itself from the  
3 application of this section.

4 “(b) COMPUTATION OF TIME.—When computing  
5 the last eligible date for commencing the proceed-  
6 ing, apply the rules on computation of time in Rule  
7 6(a) of the Federal Rules of Civil Procedure, if the  
8 proceeding is to be brought in district court; or  
9 Rule 26(a) of the Federal Rules of Appellate Proce-  
10 dure, if the proceeding is to be brought in the court  
11 of appeals. For a provision of law in which the com-  
12 putation of time is triggered by the promulgation,  
13 amendment, or repeal of a rule, the computation of  
14 time shall be triggered by the publication of the fi-  
15 nal rule in the *Federal Register*.

16 “(c) STYLE OF DOCUMENT.—The proceeding,  
17 when brought in district court, shall be commenced  
18 by filing a complaint, as contemplated by Rule 3 of  
19 the Federal Rules of Civil Procedure; and when  
20 brought in a court of appeals, shall be commenced  
21 by filing a petition for review, as contemplated by  
22 Rule 15 of the Federal Rules of Appellate Proce-  
23 dure. If a party seeking judicial review in a court  
24 of appeals styles the document initiating review as  
25 a notice of appeal, the court shall treat that docu-  
26 ment as a petition for review. If a party seeking

1       judicial review in a district court styles the docu-  
2       ment initiating review as a notice of appeal, peti-  
3       tion for review, or other petition, the court shall  
4       treat that document as a complaint.

5       “(d) CONTENT REQUIREMENTS.—The contents of  
6       a complaint or petition for review shall be treated  
7       as sufficient if they comply with either the content  
8       requirements of the provision of law under which  
9       the proceeding is brought or the content require-  
10      ments of the applicable rules of court.

11      “(e) JURISDICTION.—If a provision of law pro-  
12      vides that a party may seek judicial review of a  
13      specific agency action in a specified federal court,  
14      the specified federal court shall have jurisdiction  
15      over the proceeding.

16      “(f) REQUIREMENT OF SIMULTANEOUS SER-  
17      VICE.—If a provision of law requires the party fil-  
18      ing the complaint or petition for review to serve the  
19      agency simultaneously with the filing, the require-  
20      ment is satisfied if the party does so within 7 days  
21      after the filing.”.

22      (2) The table of sections for chapter \_\_\_\_ of title 28  
23      is amended by inserting after \_\_\_\_:

24      “\_\_\_\_. RULES OF CONSTRUCTION FOR STATUTES  
25      PROVIDING FOR JUDICIAL REVIEW OF AGENCY ACTION.”.

1           (b) ELIMINATION OF REQUIREMENT THAT PETITION FOR  
2 REVIEW OF AGENCY ACTION BE RECEIVED FROM SPECIFIC  
3 PERSONS.—Section 2112(a)(1) of title 28, *United States*  
4 *Code*, is amended by striking “receives, from the persons  
5 instituting the proceedings, the petition for review” in both  
6 places it appears and inserting “receives a petition for re-  
7 view” in both places.